



October 22, 2025

To: Sam Anselm, City Administrator

From: Earlene Rich, Finance Director

Re: Capital Improvement Plan for 2026-2030

Executive Summary

The Finance Department, with the support of other departments, recommends adoption of the long-range capital program, known as the Capital Improvement Plan for 2026-2030.

Discussion

During the budget process in June 2025-September 2025, each department presented their needs for capital improvements for the next five years. These needs were compiled by the Finance Department, compared with available funding through the budget process, and were prioritized to create a fiscally constrained capital funding plan for the next five years.

The Capital Improvement Plan (CIP) meets the requirements set forth in the city's charter (Sec 7.4) regarding the long-range capital program. The CIP includes a summary of its contents, a list of capital projects along with supporting information such as cost estimates, funding sources, time schedules, and the estimated annual cost of operating and maintaining any new facilities.

The CIP was completed in September 2025, presented to Council alongside the Proposed Budget at a work session on September 15, 2025, and is available as part of the 2026 Proposed Budget on the city's website.

Fiscal Impact

The projects included in the CIP are accounted for in the five-year plans published in the proposed budget for the fiscal year ending December 31, 2026. Projects and financing sources outlined for subsequent years are not authorized until the annual budget for those years is legally adopted. The plan details for 2027-2030 serve as a guide for future planning and are subject to further review and modification.

BILL No. 2025-23

RESOLUTION No. _____

A RESOLUTION OF THE CITY OF WEST PLAINS, MISSOURI ADOPTING THE
2026-2030 CAPITAL IMPROVEMENT PLAN.

WHEREAS, the City of West Plains charter requires a long-range capital program as part of the budget; and

WHEREAS, the administration and City Council of the City of West Plains, Missouri publicly reviewed the long-range capital program, known as the 2026-2030 Capital Improvement Plan and attached, on September 15, 2025; and

WHEREAS, the City Council finds the long-range capital program to be appropriate.

BE IT RESOLVED BY THE COUNCIL OF THE CITY OF WEST PLAINS,
MISSOURI AS FOLLOWS:

Section 1: That the City Council of the City of West Plains, Missouri does hereby adopt the 2026-2030 Capital Improvement Plan.

Section 2: This Resolution shall be in full force and effect from and after the date of its passage and approval.

PASSED AND APPROVED THIS _____ DAY OF NOVEMBER, 2025.

CITY OF WEST PLAINS, MISSOURI

BY: _____
MAYOR MICHAEL TOPLIFF

ATTEST:

CITY CLERK KELLIE MAYERS



Capital Improvement Plan

2026-2030

City of West Plains,
Missouri



**Capital Improvement Plan
2026 through 2030**

Department / Project Name	2026	2027	2028	2029	2030	2026 - 2030 Total
Planning						
Economic Development - 601 Washington	\$ 4,236,716	\$ -	\$ -	\$ -	\$ -	4,236,716
Annual IT Equipment Replacements	77,200	81,060	85,113	89,369	93,837	426,579
Server Replacements - AI Compatible	-	60,000	60,000	-	-	120,000
SUBTOTAL	\$ 4,313,916	\$ 141,060	\$ 145,113	\$ 89,369	\$ 93,837	\$ 4,783,295
Transportation						
Independence Overpass	100,000	-	-	-	-	100,000
Saint Louis Street Bridge Upgrades	515,942	-	-	-	-	515,942
Saint Louis Street Improvements	192,500	-	-	-	-	192,500
Sidewalk Improvement Plan	265,000	265,000	265,000	265,000	265,000	1,325,000
Street Maintenance	1,350,000	1,350,000	1,350,000	1,375,000	1,400,000	6,825,000
Salt Shed Replacement	140,000	-	-	-	-	140,000
Airport - Fuel Farm	72,620	-	-	-	-	72,620
Airport - Parallel Taxiway & Apron Maintenance	-	-	350,000	-	-	350,000
Airport - Perimeter Fencing	-	-	1,500,000	-	-	1,500,000
Airport - Construct Hangars	-	-	-	722,000	-	722,000
Airport Runway Extension	-	-	-	250,000	1,500,000	1,750,000
Airport - Relocate ASOS	-	-	-	-	300,000	300,000
City Vehicle Replacement Plan	2,034,700	2,366,000	2,601,000	1,206,500	2,110,000	10,318,200
SUBTOTAL	\$ 4,670,762	\$ 3,981,000	\$ 6,066,000	\$ 3,818,500	\$ 5,575,000	\$ 24,111,262
Community Services						
Campus Improvements	-	100,000	-	-	-	100,000
City Hall Roof Coating Materials	130,000	-	-	-	-	130,000
Civic Center Roof Coating Materials	230,000	-	-	-	-	230,000
Senior Center Roof Replacement	60,000	-	-	-	-	60,000
Library Area Improvements (Flooding)	10,000	100,000	-	-	-	110,000
Civic Center Theater Upgrades	30,000	-	-	-	-	30,000
Civic Center Pool Upgrades	50,000	600,000	60,000	-	-	710,000
Civic Center Floor Resurfacing	35,000	-	-	40,000	-	75,000
Civic Center Parking Lot	-	-	-	125,000	-	125,000
Civic Center Arena Skirt	30,000	-	-	-	-	30,000
Civic Center Audio/Visual Replacement	10,000	-	-	-	-	10,000
Civic Center Equipment Replacement	53,000	134,000	10,000	-	-	197,000
Civic Center Various	-	-	-	-	200,000	200,000
Renovations at Sports Complex	80,000	-	-	-	-	80,000
Parks Facility Garage	20,000	-	-	-	-	20,000
Parks and Field Improvements	-	200,000	-	200,000	200,000	600,000
Lofton Park Walking Trail and Pavilion	80,000	-	-	-	-	80,000
Outdoor Pickleball Courts	150,000	150,000	-	-	-	300,000

**Capital Improvement Plan
2026 through 2030**

Splash Pad Recirculation System	-	-	100,000	-	-	100,000
JMB Perimeter Trail	-	-	200,000	-	-	200,000
Butler Children's Park	325,000	141,000	-	-	-	466,000
SUBTOTAL	\$ 1,293,000	\$ 1,425,000	\$ 370,000	\$ 365,000	\$ 400,000	\$ 3,853,000

Police

Mobile Data Terminals (computers)	-	70,000	73,500	77,175	81,034	301,709
SUBTOTAL	\$ -	\$ 70,000	\$ 73,500	\$ 77,175	\$ 81,034	\$ 301,709

Fire

Fire Radio Upgrade	325,000	-	-	-	-	325,000
Fire Facility Improvements	50,000	50,000	-	-	-	100,000
SUBTOTAL	\$ 375,000	\$ 50,000	\$ -	\$ -	\$ -	\$ 425,000

Utilities

Warehouse Facility Paving	50,000	100,000	-	-	-	150,000
2nd Street Substation Upgrade	80,000	300,000	-	-	-	380,000
Rebuild Generators	140,000	-	-	3,000,000	-	3,140,000
Various New Electric Services	65,000	-	-	-	-	65,000
Wayhaven and 14 Hwy Painting & Inspection	220,000	-	-	-	-	220,000
Water Storage Project	100,000	1,500,000	-	-	-	1,600,000
New Well - 14 Hwy	1,000,000	-	-	-	-	1,000,000
Lead and Copper Line Replacement	175,000	175,000	175,000	175,000	-	700,000
Wastewater Treatment Plant (WWTP) Phase 1	-	20,000,000	-	-	-	20,000,000
Sanitary Sewer Evaluation Survey (SSES)	400,000	400,000	-	-	-	800,000
South Valley Road Sewer Extension	-	500,000	-	-	-	500,000
Sanitation Building Improvements	-	-	-	-	3,500,000	3,500,000
SUBTOTAL	\$ 2,230,000	\$ 22,975,000	\$ 175,000	\$ 3,175,000	\$ 3,500,000	\$ 32,055,000

Total Capital Improvement Plan

	\$ 12,882,678	\$ 28,642,060	\$ 6,829,613	\$ 7,525,044	\$ 9,649,871	\$ 65,529,266
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**Capital Improvement Plan
2026 through 2030**

Funding Sources	2026	2027	2028	2029	2030	2026 - 2030 Total
Tax Revenues						
Capital Improvement Sales Tax	\$ 2,631,543	\$ 2,547,060	\$ 2,205,613	\$ 1,075,244	\$ 1,336,871	\$ 9,796,331
Transportation Sales Tax	2,498,820	1,735,000	1,835,000	2,000,000	2,185,000	10,253,820
Consolidated Special Revenues	113,000	-	-	-	-	113,000
SUBTOTAL	<u>\$ 5,243,363</u>	<u>\$ 4,282,060</u>	<u>\$ 4,040,613</u>	<u>\$ 3,075,244</u>	<u>\$ 3,521,871</u>	<u>\$ 20,163,151</u>
Federal, State and Local Grants						
CDBG-MIT	515,942	-	-	-	-	515,942
EDA	1,501,373	-	-	-	-	1,501,373
State Allocation	2,360,000	-	-	-	-	2,360,000
Airport Grants	-	-	1,665,000	874,800	1,620,000	4,159,800
Transit Grant	92,000	120,000	64,000	-	128,000	404,000
SUBTOTAL	<u>\$ 4,469,315</u>	<u>\$ 120,000</u>	<u>\$ 1,729,000</u>	<u>\$ 874,800</u>	<u>\$ 1,748,000</u>	<u>\$ 8,941,115</u>
Utility Revenue						
Electric	587,500	770,000	200,000	3,000,000	500,000	5,057,500
Water	1,557,500	1,750,000	560,000	175,000	380,000	4,422,500
Sewer	562,500	21,270,000	250,000	300,000	-	22,382,500
Sanitation	462,500	450,000	50,000	100,000	3,500,000	4,562,500
SUBTOTAL	<u>\$ 3,170,000</u>	<u>\$ 24,240,000</u>	<u>\$ 1,060,000</u>	<u>\$ 3,575,000</u>	<u>\$ 4,380,000</u>	<u>\$ 36,425,000</u>
Total Funding Sources	<u><u>\$ 12,882,678</u></u>	<u><u>\$ 28,642,060</u></u>	<u><u>\$ 6,829,613</u></u>	<u><u>\$ 7,525,044</u></u>	<u><u>\$ 9,649,871</u></u>	<u><u>\$ 65,529,266</u></u>

**Capital Improvement Plan
2026 through 2030**

Department / Project Name	2026	2027	2028	2029	2030	2026 - 2030 Total
City Fleet Upgrade						
Admin Vehicle Replacement	-	50,000	-	-	-	50,000
Admin Impala Replacement Vehicles	-	35,000	-	-	-	35,000
Facilities Leaf Blower and Power Washer	30,000	-	-	-	-	30,000
Parks Vehicle Replacement	50,000	-	-	50,000	-	100,000
Golf Equipment	-	100,000	100,000	100,000	100,000	400,000
Planning Vehicle Replacement	-	40,000	-	-	-	40,000
Building Vehicle Replacement	40,000	40,000	-	-	-	80,000
Stormwater Vehicle Replacement	-	-	45,000	-	-	45,000
IT Vehicle Replacement	125,000	-	-	-	-	125,000
Police Vehicle Replacement	276,000	547,000	301,000	296,500	350,000	1,770,500
Fire Vehicle Replacement	80,000	-	900,000	-	100,000	1,080,000
Streets - Backhoe	300,000	120,000	-	140,000	-	560,000
Streets - Patch Truck	-	-	-	-	250,000	250,000
Streets - Dump Truck	-	-	-	220,000	270,000	490,000
Streets - Tandem Dump Truck	-	-	220,000	-	-	220,000
Street Equipment Replacement	78,700	-	-	-	-	78,700
Mowers	-	19,000	20,000	-	-	39,000
Transit Bus/Van Replacement	115,000	150,000	80,000	-	160,000	505,000
Warehouse Forklift/ Vehicle	-	45,000	-	-	-	45,000
Electric Dept Vehicle Replacements	290,000	400,000	200,000	-	500,000	1,390,000
WTP Vehicles	-	-	55,000	-	65,000	120,000
Water Vehicles	50,000	50,000	130,000	-	115,000	345,000
Water Vehicles (Heavy Machinery)	-	-	200,000	-	200,000	400,000
Sewer Equipment (Heavy Machinery)	150,000	175,000	250,000	150,000	-	725,000
WWTP Vehicles	-	170,000	-	-	-	170,000
WWTP Equipment (Heavy Machinery)	-	-	-	150,000	-	150,000
Refuse Vehicles	450,000	425,000	50,000	100,000	-	1,025,000
Recycle Truck	-	-	-	-	-	-
SUBTOTAL	\$ 2,034,700	\$ 2,366,000	\$ 2,601,000	\$ 1,206,500	\$ 2,110,000	\$ 10,318,200

Five-Year Capital Improvement Plan

The city's Capital Improvement Program is an annual review of capital improvement needs. Capital improvements are defined as major, non-recurring physical expenditures such as land, land improvements, buildings, public infrastructure, vehicles and equipment. The capital improvement needs are collected into a list and reviewed annually. Newly identified needs are reviewed alongside the existing program to create a five-year capital improvement plan during the budget process.

Preparation of the CIP fulfills the West Plains City Charter requirement that "Prior to the final date for submission of the budget, the City Administrator shall prepare and submit to the Mayor and Council a long-range capital program." The CIP is to be made available for public review as part of the proposed budget. The program must include:

1. A clear general summary of its contents;
2. A list of all capital improvements that are proposed to be undertaken during the time period next ensuing, with appropriate supporting information as to the necessity for the improvements;
3. Cost estimates, method of financing and recommended time schedules for each improvement; and
4. The estimated annual cost of operating and maintaining the facilities to be constructed or acquired.

The above information may be revised and extended each year regarding capital improvements still pending or in the process of construction or acquisition, per the charter. Projects and financing sources outlined for subsequent years are not authorized until the annual budget for those years is legally adopted. The four future years of the plan serve as a guide for planning and are subject to further review and modification.

The CIP is to be adopted by council on or before the last day of the current fiscal year and is generally done via resolution at the same council meeting as the second reading of the annual budget ordinance.

City Hall and Civic Center Roof Coating Materials - \$360,000 (capital tax)

In 2025, council approved the purchase of a roof spraying rig which allows the city to protect and prolong the life of existing roofs by spraying a resilient coating on the roof to prevent leaks and strengthen the existing infrastructure. As part of the plan, staff intended to ask for the materials in the 2026 budget process to seal the city hall roof (\$130,000) and the civic center roof (\$230,000). The civic center roof was in the five-year plan for replacement at a cost of \$400,000 in 2028. However, the current staff estimates that a full roof replacement on the civic center would cost at least \$1 million and that the existing roof needs repairs sooner than 2028. The civic center roof is currently leaking over the arena and theater. The roof coating system would prevent further leaks and extend the life

of the existing roof. This project should reduce annual maintenance costs for roof leaks and service calls related to roof leaks at these buildings.

Fire Radio Upgrades - \$325,000 (capital tax)

The fire department operates on a radio system that is separate from the Missouri Statewide Interoperable (MoSWIN) radio network that the police department operates on. This results in difficulties communicating during emergencies. The department also experiences spotty reception in certain areas of the city as the current system has less robust coverage than the police system. The request would provide a radio for each fire truck, station, and staff vehicle and would improve interdepartmental coordination and secure emergency communication. This project was in the five-year plan at an estimated cost of \$300,000 in 2026. The estimated annual operating cost is \$300 for radio maintenance.

Butler Children's Park Workout Equipment, Fence, and Fall Protection Surfacing - \$325,000 (capital tax)

The Butler Children's Park enjoys community support and input more than many other parks in the city. The 2026 plan for this park includes the addition of workout equipment (\$100,000), fall protection surfacing (\$175,000), and completion of the perimeter fence (\$50,000). The workout equipment would include the Warrior Workout area which is popular in other communities and is designed to improve strength and flexibility. The fall protection surfacing would replace the existing pea gravel with fall surfacing which would improve the aesthetic and maintenance costs of the park. The perimeter fence would be a four-foot vinyl fencing around the remaining three sides of the park to complete the barrier and provide an extra level of safety for children at the park. This project has been slightly modified, but was included in the five-year plan at an estimated cost of \$391,000 in 2026. The lighting part of this project (\$71,000 estimated cost) has been delayed to 2027.

New Pickleball Court - \$150,000 (capital tax)

The existing pickleball courts (two) at People's Park are widely used, with wait times during certain hours of the day and early evening. The parks department requests funds to add one new court in 2026 and another in 2027 at a cost of \$150,000 each (total cost estimated at \$300,000). Although the current request is to place these courts near the existing ones at People's Park, the department will also consider other options for the location of each new court. This request was not previously included in the five-year plan.

Bucket Van for IT - \$125,000 (capital tax)

The IT department has need of a small bucket van to complete maintenance of cameras and APs that are on the network as well as providing a platform for fiber splicing. A bucket van is lighter weight than electric bucket trucks and would allow the IT team to work within parks and grassy areas without damaging the surface. The specific vehicle request would

also allow the team to store parts and tools which are necessary for maintenance and repairs in a secure area, protected from the weather and elements. This vehicle was previously in the five-year plan at an estimated cost of \$90,000 in 2026. The additional estimated annual cost is \$1,000 which includes vehicle maintenance, insurance, and fuel.

Lofton Park Walking Trail and Pavilion - \$80,000 (capital tax)

This project is the second phase of improvements at Lofton Park and would add a walking trail and a pavilion to the park. This park has become popular with the neighborhood. The added amenities would create additional uses for the park and enhance opportunities for the community. This request was not previously included in the five-year plan.

Senior Center Roof Replacement - \$60,000 (capital tax)

The facilities department recommends full replacement of the roof and guttering at the Senior Center – a city-owned building. The existing roof was placed on top of a pre-existing roof which means that leaks from the top are falling on the old roof, running to other places and finding weaknesses on the secondary roof structure, making it difficult to pinpoint the location of the leak on the top roof. The Senior Center staff have noted unresolved leaks for the past few years. This project seems to be the best resolution for the existing building. This request was not previously included in the five-year plan.

Generator Plant Upgrades - \$140,000 (electric user fees)

This request is to replace the lube oil pump on the unit 2 generator. The existing generator lube oil pumps are stacked units, which are more difficult and time-consuming to service. Replacement parts for these pumps are also dated, harder to obtain, and increasingly expensive. The proposed upgrade to split pumps will improve reliability while allowing easier access for maintenance and repair. This design change reduces downtime, lowers long-term costs, and ensures parts availability going forward.

New Well at Hwy 14 - \$1,000,000 (water user fees)

During the discovery phase of the water storage project (approved by council to begin in 2025), the city discovered that a new well would be necessary to create the water volume to fill the water towers which are being re-engineered in the water storage project. The engineers recommended completion of a new well prior to continuing with the water storage project. The new well is estimated at \$1,000,000 and will be paid from existing cash balances in the water fund (through water utility customer fees).

Water Storage Project - \$1,600,000 (water user fees – split between 2026-2027)

Previously approved, this project will include equipment to expand the usable storage area within two existing water towers. The current plan is to expend \$100,000 in additional

engineering/design costs in 2026 and complete the project in 2027 after the new well on Hwy 14 has been completed.

Sanitation Sideload Truck - \$450,000 (sanitation user fees)

In 2025, the sanitation department purchased its first sideload truck as well as corresponding trash containers for each sanitation customer in the city. The results have been positive, reducing the timeframe required to complete the sanitation routes for these customers. The sanitation team would like to move forward with the plan to purchase another sanitation sideload truck in 2026. This sideload truck will replace one of the existing rear-load vehicles currently used on these routes.

Vehicle and Heavy Equipment Replacements - \$1,345,000 total (\$476,000 capital sales tax; \$379,000 transportation sales tax; and \$490,000 utility user fees)

Replacements funded by the capital sales tax include: \$276,000 for police vehicles, \$80,000 for fire truck brush truck and skid unit, \$50,000 for a parks vehicle, \$40,000 for a code enforcement vehicle, and \$30,000 for a commercial high-power washer and leaf blower (primarily intended for use in the roof coating projects noted above.)

Replacements funded by the transportation sales tax include: \$300,000 for a backhoe, \$65,000 for two tandem salt spreaders and their stands, and \$14,000 for skid steer attachments including a broom, sickle mower and smooth edge bucket.

Replacements funded through the utility user fees include: \$240,000 for a small electric bucket truck, \$150,000 for a trackhoe for the sewer department, and \$50,000 each for two half-ton electric and water supervisor trucks.